Part XI Alpine Community Plan San Diego County General Plan

Adopted December 31, 1979 GPA 74-02 Amended April 17, 2002 GPA 01-01

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CERTIFICATE OF ADOPTION

I hereby	y certify that	this Plan, c	onsisting of a	map and	this text,	as adopted by	y General
Plan An	nendment (GPA) 01-01,	, is the Alpine	e Commu	nity Plan	and it is a par	t of the
Land Us	se Element	Section II, I	Part XI, of the	San Dieg	go Čounty	Community P	lan, and
that it w	as considei	ed by the S	an Diego Cou	inty Planr	ing Comr	nission on the	8th day of
March 2	2002	•	Ü	•	J		•

	David B. Kreitzer, Chairman
Attest:	Gary L. Pryor, Secretary
I hereby certify that this Plan, consisting of a m Plan Amendment (GPA) 01-01, is the Alpine C Land Use Element, Section II, Part XI, of the S it was adopted by the San Diego County Board 2002.	Community Plan and is a part of the an Diego County General Plan, and that
	Ron Roberts, Chairman
Attest:	Thomas J. Pastuszka, Clerk of the Board

<u>Text</u>

Adopted August 25, 1977, GPA 77-01 Latest Amendment April 17, 2002, GPA 01-01

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ALPINE COMMUNITY PLAN

STATEMENT OF INTENT

The Alpine Community Plan has been developed in conjunction with the Regional Land Use Element (General Plan) to provide guidelines by which land use decisions can be made.

There are eleven elements of the General Plan: Regional Land Use, Housing, Circulation, Safety, Public Facilities and Services, Scenic Highways, Open Space, Recreation, Noise, Conservation and Energy. These subject areas provide the basic structure by which this Community Plan text is organized.

Each chapter of the plan represents a subject area which coincides with an adopted element of the General Plan. The purpose of addressing these elements within this plan is to ensure that the goals and policies formulated by the Community will be compatible with those found in the General Plan, or, if conflicts exist, they can be readily identified and reconciled. In addition, some policies found in the General Plan elements can be more relevant for one community than for others, and further elaboration or refinement may be appropriate in one case while in another the existing policies might be adequate.

Within each chapter of this document are goals, findings, policies and recommendations. The term "goal" as used herein refers to aims and purposes which represent an objective or a value to be sought. Goals may or may not readily lend themselves to measurements.

The goals which follow reflect a thoughtful analysis by the Alpine Planning group and are a statement by the citizens and the Board of Supervisors as to the kind of living environment that should be achieved. These goals are not regulations, nor do they substitute for detailed study of current problems. They are intended to give direction to detailed planning studies which will result in definitive methods, programs, and recommendations for reaching these goals to the greatest extent possible.

It is recognized that legal and economic conditions may hinder the complete attainment of these goals. The fact that the goals contained in this text may not be completely achieved should in no way hinder every effort to achieve them to the greatest extent possible.

The term "policy" as used herein refers to those principles which guide the allocation of County resources toward prescribed outcomes consistent with the goals.

The policies contained in this Community Plan text should be regarded as applications of broad General Plan policies which are designed to fit the specific or unique circumstances existing in the individual communities. Where the existing element adequately addresses an individual community's situation, the subject area may be omitted or a notation to reference the element may be included so that the adopted goals and policies relating to the subject area may be taken into account.

INTRODUCTION

The Alpine Community Plan implements the Goals and Policies of the Regional Land Use Element of the County General Plan for the Alpine area. Preparation of the plan is legally authorized under Section 65101 of the Government Code, State of California and Board of Supervisors' Policy I-1. Those policies and State guidelines were used in plan preparation. The plan represents a specific guide for land use, conservation, and circulation; a guide for use by service delivery specialists; and recommendations to facilitate coordination of plans of other public agencies and the private sector. The plan does not in itself establish new legislation or rezone property. However, it paves the way for appropriate actions to be taken through the regular legislative process. The plan reflects multi-disciplinary, specialized input of the Department of Planning and Land Use together with the community focus provided by the Alpine Planning Group.

LOCALE

The Alpine plan area covers I08 square miles situated in the foothills of the Cuyamaca Mountains. The area is rugged and diverse, ranging from densely vegetated lower drainageways of I500' elevation, to semi-arid hilly terrain, to the peaks of Viejas and El Cajon Mountains with elevations of over 4100'. Interstate 8 bisects the community. Suburbanized Lakeside is the western neighbor, with the eastern limits of the area situated as a gateway to San Diego County's wilderness areas of mountains, forests, and deserts. Most of the population of 8,200 is clustered around the small town of Alpine. The plan also encompasses the Viejas Indian Reservation and small settlements in Peutz Valley, Japatul Valley, Hidden Glen, Dunbar Lane, and Galloway Valley. Existing development has a rural character typified by light agricultural activities practiced in conjunction with residential uses.

1. <u>COMMUNITY CHARACTER</u>

GOALS

1. PRESERVE AND SEEK TO ENHANCE THE RURAL CHARACTER OF ALPINE BY MAINTAINING A PATTERN OF LAND USE CONSISTENT WITH THE FOLLOWING REGIONAL LAND USE CATEGORIES.

A. COUNTRY TOWN

PRESERVE AND ENHANCE THE VILLAGE CHARACTER OF THE COUNTRY TOWN (TOWN CENTER) DEFINED BY THE CURRENT CENTRAL HUB OF INDUSTRIAL, COMMERCIAL AND HIGHER DENSITY RESIDENTIAL LAND USE DESIGNATIONS.

B. <u>COUNTRY RESIDENTIAL DEVELOPMENT AREA CRDA</u>

PRESERVE AND MAINTAIN THE COUNTRY RESIDENTIAL DEVELOPMENT AREA (CRDA), 1 ACRE MINIMUM ZONING) AS A BUFFER BETWEEN THE COUNTRY TOWN AND THE ESTATE RESIDENTIAL DEVELOPMENT AREA.

C. <u>ESTATE DEVELOPMENT AREA</u>

PRESERVE AND MAINTAIN THE OVERALL RURAL CHARACTER OF THE ESTATE RESIDENTIAL DEVELOPMENT AREA (2 ACRE MINIMUM ZONING WITHIN THE BOUNDARIES OF THE COUNTY WATER AUTHORITY) AS A TRANSITION BETWEEN CRDA AND THE RURAL RESIDENTIAL DEVELOPMENT AREA.

D. RURAL DEVELOPMENT AREA

PRESERVE AND MAINTAIN THE OVERALL RURAL CHARACTER OF THE RURAL DEVELOPMENT AREA (FOUR ACRE MINIMUM ZONING OUTSIDE THE BOUNDARIES OF THE COUNTY WATER AUTHORITY) OUTSIDE THE ESTATE RESIDENTIAL DEVELOPMENT AREA.

FINDINGS

Alpine is a rural community, and the intent of the Community Plan is to maintain the rural atmosphere of the Planning Area. Land use and lot sizes have considerable influence on the rural characteristics of the community, as well as the visual aspects of the community. A concern of the community is to encourage private developers to choose designs which are compatible with the image and scale of a rural community.

Certain distinctive features of the Planning Area have been identified in the text and regulations and policies have been proposed to protect and enhance these features.

The visual quality of the landscape is extremely important as well as the protection of scenic ridgelines from excessive grading. The preservation of the natural oak groves and the maintenance and extension of street tree plantings are of special concern to the community.

The community character of Alpine will be best maintained by a gradual decrease in density from the Country Town and a centralized industrial and commercial area. It is the intent of the community to keep residential and agricultural areas of Alpine free from industrial and major commercial encroachments.

Within the Country Town, the design guidelines contained in the Alpine Design Manual will ensure that development is consistent with Alpine's village character.

- 1. Regulatory agencies shall ensure that future projects are consistent with the goals, policies and recommendations contained in the Alpine Plan. [R]
- 2. Maintain the existing rural character of Alpine in future developments by avoiding monotonous tract developments and encourage innovation in design. [P,]
- 3. New Planned Residential Developments (PRD), subdivisions, and Tentative Maps should reflect innovative aspects of site designs including:
 - a. Roads which reflect rural character following topography and minimizing grading (See Circulation Element). [R,T]
 - b. Residential design which varies within individual developments. [R,B]
 - c. Lot patterns and dedicated open space areas which reflect a sensitivity to environmental resources. [R,P]
 - d. Designs and site landscaping which integrates the man-made environment with natural setting and topography. [R,P]

- 4. Site designs should:
 - a. Be in harmony with existing topography. [R,P,B]
 - b. Grading shall not unduly disrupt the natural terrain, or cause problems associated with runoff, drainage, erosion, or siltation. Landscape disturbed by grading shall be revegetated. [R,B,DPW]
 - c. Have grading plans which maximize retention of sensitive native vegetation, existing tree stands, and rock outcroppings, and natural topography. [R,P,DPW]
- 5. Clustering and Lot Area Averaging shall be limited outside the Country Town as specified in the Alpine Plan Text's Residential Land Use Element, Policies and Recommendations, Section 5(a)3. [R,P]
- 6. Require retention of mature trees wherever possible, in all public and private development projects. [R,P,DPW]
- 7. All commercial, industrial, civic and high density, multi-family residential (7.3 du/ac or greater) projects or zoned property shall be subject to review and compliance with the Alpine Design Review Guidelines and be compatible with surrounding development. [R]
- 8. Encourage road improvements appropriate to a rural community, which maintain existing road edge patterns and accommodate street landscaping as articulated in the Circulation Element. [R,T,DPW]
- 9. Consider the impact of proposed development on adjacent historic structures and archaeological sites. [R,P]
- 10. Riparian vegetation shall be maintained or enhanced in and along the existing floodways and creeks, wherever possible. [R,DPW]
- 11. Projects that propose to grade along the existing floodplain fringes shall landscape the creek embankments with natural vegetation and enhance the natural edge of the creek. [R,P,DPW]
- 12. Whenever channelization of existing floodways is necessary to protect existing structures, only natural materials shall be used for bank protection except at road crossings. [R,P,DPW]
- 13. Streets, walkways, buildings, retaining walls and other improvements shall blend in with the natural landforms. No curbs, gutters, or sidewalks shall be used outside of the Country Town. Grading shall be minimized. [R,P,T,DPW]
- 14. Developments shall preserve and protect existing sensitive resources. [R,P]

2. LAND USE

GOALS

- 1. ENCOURAGE A BALANCE OF LAND USES WHICH WILL CONSERVE NATURAL AND MAN-MADE RESOURCES, RETAIN ALPINE'S RURAL CHARACTER, AND WILL ACCOMMODATE PEOPLE OF DIVERSE LIFESTYLES, OCCUPATIONS, AND INTERESTS.
- 2. PROVIDE A LAND USE PATTERN THAT ACCOMMODATES AND PROVIDES FOR PRIMARILY RURAL RESIDENTIAL DEVELOPMENT.

FINDINGS

An increasing population, unless carefully planned for, could adversely impact the village atmosphere of the Country Town and the rural character of the surrounding area.

The pattern for community development presented in the Alpine Community Plan, accommodates growth in and surrounding the existing town, designating the agricultural areas and the remote, more mountainous areas for low density rural uses. Residential development ranging from single-family houses on half acre or less to multi-family units is contained in the Country Town (Town Center). Major commercial development is generally restricted to properties along Alpine Boulevard, Arnold Way and to the Tavern Road-Interstate 8 Interchange area.

- 1. Maintain the balance of land use during the life of the Community Plan. [R,P]
- 2. Direct higher density residential development to the existing urban services area; continue existing densities to the imported water service area; encourage low densities beyond those limits. [R,P]
- 3. Density increases as bonuses shall be allowed only if it can be determined with a certainty that the project being considered would: [R]
 - a. Not result in a substantial increase in the overall population of Alpine. [R]
 - b. Not result in detrimental impacts to public facilities such as water, sewer, circulation and schools. [R,P,F]

RESIDENTIAL

GOAL

MAINTAIN AND ENHANCE THE EXISTING RURAL ATMOSPHERE OF THE PLANNING AREA WHILE ACCOMMODATING RESIDENTIAL DEVELOPMENT WHICH IS IN HARMONY WITH THE NATURAL ENVIRONMENT.

FINDINGS

The Alpine Community Plan allocates residential land use designations in a range of densities. The arrangement of higher density residential land uses is focused in the Country Town "Town Center", and is predicated on the proximity to the commercial area and the availability of facilities and services.

POLICIES AND RECOMMENDATIONS

1. Country Town

- a. Within the Country Town "Town Center" boundaries residential densities shall be permitted between 2.0 du/acre up to 24 du/acre including land use designations (3) Residential 2.0 du/acre, (5) Residential 4.3 du/acre, (6) Residential 7.3 du/acre, (7) Residential 10.9 du/acre, (8) Residential 14.5 du/acre and (10) Residential 24 du/acre. [R,P]
- b. All residential rezoning increasing density above land use designation (8) 14.5 du/acre shall not be permitted. [R,P]
- c. Higher density land use designations shall be concentrated along the major circulation roads with the lowest densities along the Country Town fringe. [R,P]
- d. The (6) Residential 7.3 du/acre, (7) Residential 10.9 du/acre, (8) Residential 14.5 du/acre and (10) Residential 24 du/acre land use designations shall not be granted discretionary approvals until necessary services such as schools, local streets, sewer, water, law enforcement protection and fire services can be provided. [R,P]
 - (1) Higher density development in the existing sanitation district area is encouraged over that in areas requiring major extension of sewer lines. [R,P]
 - (2) Encourage projects that are in keeping with the village character, country roads and density of the existing Country Town. [R,P]

- (3) Residential rezoning to higher densities shall be reviewed with special attention given to their impact on the width and village character of Alpine Boulevard. [R, ,T]
- 2. "CRDA" Country Residential Development Area
 - a. Within the CRDA or Country Residential Development Area boundaries residential densities shall be permitted between one dwelling unit per 1, 2, or 4 acres including land use designations (1) Residential for 1 dwelling unit per 1, 2 and 4 acres and (17) Estate Residential 1 dwelling unit per 2 and 4 acres. [R,P]
 - b. The existing rural residential nature of the property within the CRDA encourages retention of the A70 limited agricultural and (Residential Single-Family) use regulation over and above the urban residential use regulations. [R,P]
- 3. "EDA" Estate Development Area
 - a. Within the Estate Development Area (EDA) boundaries, residential densities shall be permitted between 1 dwelling unit per 2, 4, 8 and 20 acres, including land use designation (17) Estate Residential at 1 dwelling unit per 2 and 4 acres and (18) Multiple Rural Use Residential at 1 dwelling unit per 4, 8 and 20 acres. [R,P]
- 4. "RDA" Rural Development Area
 - a. Within the Rural Development Area (RDA) boundaries residential density shall be permitted between 1 dwelling unit per 4, 8 and 20 acres, including land use designation (18) Multiple Rural Use at 1 dwelling unit per 4, 8 or 20 acres. [R,P]
- 5. "Applicable to the CRDA, EDA, and RDA Development Areas" (See also Alpine Plan Text, Community Character Element, Policies and Recommendations Section 5.)
 - a. Clustering (lot area averaging) of development is compatible under the following circumstances:
 - (1) Clustering is utilized to minimize grading on steep hillsides and the area included to enlarge lots is reserved for permanent open space. An open space easement is granted to the County over such land. [R,P]
 - (2) Areas reserved for open space easements shall be allowed, when the conditions of the open space easement permit, to be planted with trees and landscaping by the individual property owners. However, no structures will be allowed. [R,B]

- (3) The minimum net lot size of any parcel is not less than 75 percent of the minimum lot size specified in the zone or 1 acre in the CRDA area; and, not less than 75 percent of the minimum lot size specified in the zone or 2 acres in the EDA or RDA areas. However, the Planning Group can recommend smaller lot size in the EDA of no less than one acre or in the RDA of no less than two acres if the project can demonstrate a benefit consistent with the overall goals of the Community Plan. [R,P]
- (4) The proposed development will have a no more serious effect on the natural environment than would an equivalent non-cluster development as would otherwise be permitted in the subject land use category. [R]
- (5) The proposed cluster development including the open space areas does not exceed the overall density permitted in the subject land use category. [R]
- (6) An adequate long term supply of ground water resources is demonstrated available when outside the pubic water service area. [R,W]
- 6. All development proposals shall demonstrate an effort to retain significant existing natural features. Retention of existing topography and land forms, drainage courses, rock outcroppings, vegetation and views shall be incorporated into the design of homesites. [R]

COMMERCIAL

GOALS

- 1. PROVIDE FOR COMMERCIAL AREAS THAT ARE DESIGNED TO BE COMPATIBLE WITH THE EXISTING CHARACTER OF THE COMMUNITY AND THE GOALS AND OBJECTIVES OF THE DESIGN REVIEW GUIDELINES.
- PRESERVE THE VILLAGE CHARACTER OF ALPINE BOULEVARD.
- 3. DEVELOP THE COMMERCIAL CENTER (TOWN CENTER) INTO AN AESTHETICALLY PLEASING CENTRALIZED AREA WHICH WILL PROVIDE FOR ADEQUATE SHOPPING FACILITIES AND SERVICES FOR THE RESIDENTS OF THE ALPINE COMMUNITY.
- 4. DISCOURAGE SPOT COMMERCIAL ZONING UNTIL A NEED FOR ADDITIONAL COMMERCIAL SERVICES OUTSIDE THE COUNTRY TOWN CAN BE DEMONSTRATED.

FINDINGS

The Community of Alpine has prepared design guidelines to ensure quality development in the Country town.

There will exist a need in the future to provide convenient and ample parking in the downtown area, to make the area more functional.

There is currently no justification for any commercial development in the immediate vicinity of Interstate 8 and Dunbar Lane and East Willows and Interstate 8. There is currently no justification for any additional commercial development in the immediate vicinity of Interstate 8 and West Willows.

In the future, additional neighborhood commercial areas may be needed.

- 1. Existing and new commercial developments shall be consistent with the guidelines and standards of the Alpine Design Manual. [R,B]
- 2. Land designated for the General Commercial designation should meet the following criteria:
 - a. It should be located primarily in the commercial area of the Country Town. If at a future date a need can be demonstrated, neighborhood commercial centers may be considered for possible designation. [R,P]
 - The total area should be large enough, together with land devoted to community commercial uses in Specific Plan areas, to provide community retail and service facilities for the projected population.
 [R,]
 - c. Individual sites should be large enough to accommodate retail floor space, off-street parking, and sufficient landscaping to protect the village rural appearance of the Town Center area. [R,P]
 - d. All commercial activities should have fire response times under three minutes, and have safe internal circulation as well as safe access onto traffic arteries. [R,F]
- 3. Allow for the possibility of commercial uses along Alpine Boulevard within the Country Town boundary. [R,P]
- 4. Develop the intersection of Tavern Road and Interstate 8 as a commercial quadrant with easy access to and from freeway. [R,P]

INDUSTRIAL

GOALS

PROVIDE ONE COMPACT INDUSTRIAL AREA, SUFFICIENT TO MEET THE LONG TERM NEEDS OF THE COMMUNITY, TO PROVIDE LOCAL EMPLOYMENT AND TO ENSURE THAT IT REMAIN CONSISTENT WITH A RURAL COMMUNITY.

FINDINGS

There are 54 acres of land set aside for (15) Limited Impact Industrial/ (16) General Impact Industrial Use for the Community of Alpine. This industrial area is located northwest of the Interstate 8/Tavern Road Interchange.

Adequate screening to reduce the impacts of light, odors, noise, dust, or vibrations is needed to preserve the character of the community.

- 1. Existing and new industrial development shall be consistent with the guidelines and standards of the Alpine design review manual. [R,B]
- 2. Encourage non-polluting light industry to locate in Alpine in order to provide employment for community residents and contribute to the local tax base. Discourage the location of industry which would result in significant amounts of environmental pollution. [R,P]
- 3. The Limited Industrial Designation shall be applied first in anticipation of additional demand for industry, second to accommodate rural type industrial uses such as custom manufacturing, industrial plants and commercial uses such as the sales, rental, and repairs of light and heavy equipment, and warehouses, and finally, to provide sufficient area so that uses can operate without extension of sewers. The following criteria should be considered for projects in the Limited Industrial Designation.
 - a. Any new private or publicly maintained access routes within industrial developments shall not link with roads through residential developments. [R,P,T,DPW]
 - b. Proposed industrial uses have minimal visual and environmental impacts. [R,B]
- 4. Provide for development of a variety of light industrial uses that will offer job opportunities for community residents and that will not negatively impact the quality of the environment. [R,P]

- 5. Industrial uses shall be aesthetically compatible with the surrounding areas. Any industrial development shall be clean and non-polluting. [R,P]
- 6. The manufacturing of potentially hazardous or toxic materials is prohibited. [DHS,B]
- 7. All new industrial activities shall provide landscape buffering or screening. [R]
- 8. Industrial sites shall be large enough to permit adequate on-site parking, appropriate landscaping and loading facilities. [R,B]
- 9. Areas designated for industrial uses shall be protected from encroachment by incompatible non-industrial residential uses. [R,P]
- 10. Provide enough industrial acreage to allow the relocation of nonconforming commercial uses to appropriately designated industrial land. [R,P]
- 11. Encourage any needed expansion of industrial lands to be adjacent to existing industrially designated land. [R,P]

AGRICULTURAL

<u>GOAL</u>

PRESERVE AND ENHANCE EXISTING AGRICULTURAL AREAS IN ALPINE.

FINDINGS

There are a number of agricultural land uses within the Alpine Planning Area. These areas contribute significantly to the rural character of Alpine.

- It is intended that agricultural Residential Single-Family zones be used to implement the CRDA and Estate Development Area Regional Category Designations to ensure continuation of agricultural uses. [R,P]
- 2. Preservation and further development of agricultural uses should be promoted throughout the Planning Area. [R]
- Zones which permit heavy agricultural uses that entail noises, odors, or sanitary hazards to nearby neighbors should be confined to locations in the Multiple Rural Use, National Forest or Agricultural land use designations. Those zones should be distant from population concentrations in the residential land use designations. [R,P,DHS]

- 4. Agricultural preserves in the Estate Development Area Regional Category Designation shall be permitted if they provide open space buffers between developments. [R,P]
- 5. Encourage the formation of Agricultural Preserves in areas with active agricultural operations and in locations that will be optimal for future production of food and fibers. [R]

SPECIFIC PLAN AREAS (SPA)

ALPINE HIGHLANDS SPA

DESCRIPTION OF AREA

Alpine Highlands Specific Plan Area (5.6 du/ac) (SP 78-05) contains approximately 40 acres located south of Alpine Boulevard in the vicinity of South Grade Road.

PROJECT BACKGROUND

This area is currently undeveloped, under a single ownership. The proposed project includes provision for a small commercial development, small multi-family development project, and approximately 16.5 acres would be placed in low density, single-family residential usage. A Tentative Map (TM 4723) for 47 single-family lots on 16.5 acres was approved in June 1988.

CONDITIONS

The Specific Plan Area shall be developed under the following conditions:

General

- 1. Maximum overall average Residential density will be 5.6 dwelling units per acre. This will allow a total of 225 dwelling units, including TM 4723. [R]
- 2. All goals, objectives and policies of the Alpine Community Plan shall apply. [R]
- Commercial and multi-family development design shall be compatible with surrounding development and subject to the Alpine Design Review Guidelines. Provisions shall be made to negate nuisance factors that could impact residential development both within and adjacent to this project. [R]
- 4. Phasing of the development should be permitted in the following order:
 - a. Low density, single-family residential phase may be initiated prior to submission of detailed development plans for the commercial or multiple family segments. [R,B]
 - Building permits for the commercial and multiple family segments of this development shall be contingent upon dedication and improvement of realignment of South Grade Road. [P,R,B]

Residential Uses

- 5. No more than seven and one-half acres should be devoted to multiple-family residential usage. The multi-family acreage should be adjacent to the commercial development in order to provide a buffer between the commercial and low density residential developments. [R,P]
- 6. Design of the development should be such that landscaping and building locations blend with surrounding single-family development. [R]

Commercial Uses

- 7. No more than ten acres should be devoted to commercial uses. These uses should be the type to serve the local area and freeway related uses, be low intensity, and developed in a more open, rural-type atmosphere than urban commercial developments. Residential density as a secondary use shall be a maximum of 7.26 du/ac. [R,P]
- 8. In order to preserve the rural character, no more than 75 percent of the commercial acreage should be covered with buildings and pavement for parking. [R,P,B]
- 9. Landscaping should be maximized, with sufficient groundcover to minimize the impact on surrounding residential areas, and to cover any areas disturbed or scarred by grading. Proper restoration must follow all necessary grading. [R]
- 10. Due to the site location, visibility from the freeway, and easy accessibility, certain freeway service facilities, such as motels and restaurants would be appropriate uses. [R]

3. HOUSING

The State Government Code Section 65302(c) requires a Housing Element as part of all County General Plans to identify long term, specialized housing needs, assess the adequacy of existing housing, and to assure adequacy of sites for future housing development in sufficient quantity and variety while preserving the desirable community character. Housing is directly related to the Land Use Element and Community Design Element, thus the policies and action programs shall be interrelated.

GOALS

- 1. PROMOTE A VARIETY OF HOUSING TYPES IN ALL ECONOMIC RANGES IN EXISTING AND FUTURE DEVELOPMENT WHILE MAINTAINING AND PROMOTING HOUSING STABILITY IN HARMONY WITH ALPINE'S NATURAL RURAL ENVIRONMENT.
- 2. ENCOURAGE COMMUNITY INVOLVEMENT IN PLANNING ACTIVITIES AND IN PROJECTS AFFECTING HOUSING POLICIES AND PROGRAMS.
- 3. TO ENCOURAGE AND REINFORCE THE GOAL OF KEEPING ALPINE A SAFE, PLEASANT AND RURAL PLACE TO LIVE, IT IS THE GOAL OF THE ALPINE PLANNING GROUP TO PROMOTE AND ENCOURAGE THE SAFETY AND TRANQUILITY OF PRIVATE RESIDENCES.

FINDINGS OF FACTS:

Housing Forecast:

The San Diego Association of Governments (SANDAG) has released Series 7 Forecasts of population, housing and employment for Alpine. Series 7 is a long range growth forecast to the year 2010 that calculates changes in population, housing and employment for subareas of the County. It indicates how much growth will occur regionwide and where it will be distributed.

Housing Supply:

1. The SANDAG January 1, 1989, housing estimates indicate 3,329 dwelling units. These units are divided into the following percentages by type:

Alpine

*Single-Family - 2399 (72%)

**Multi-Family - 668 (20.7%)

***Mobilehome - 262 (7.9%)

Condominiums defined as single-family units.

**Two or more units per structure.

***By year 2020 expect to have 894 mobilehomes.

Total County housing as of January 1, 1988 - 893,226 units.

A current estimate of dwelling units under construction as of April 1989 and slated for completion by 1990 is as follows:

Additions "Revised" SANDAG total

Single-Family - 486	2885
Multi-Family - 116	784
Mobilehome - 333	595*

(*If the Crest Lake Mobile Home Subdivision advances during this time frame, there could be an additional 544 mobilehomes in this estimate.)

Source of figures above is <u>Alpine Sun Newspaper</u>, March 29, 1989, NO. 10, page 14 article entitled "Changing Landscapes".

- 2. Since the 1980 census to January 1, 1989, the housing stock in Alpine has increased 23.5 percent, as compared to an increase of 24.0 percent for the County as a whole.
- 3. Vacancy rate changes for all types of housing (includes military):

Alpine

1980 - 10.46%

1989 - 6.70%

- 4. The projected increase in the percentage of multi-family units (1988 to 2010) is brought on by two factors which seem to be most significant:
 - a. Continued high cost of single-family housing.
 - b. Availability of multi-family housing.

It is anticipated that the private development sector will adequately supply the housing needs of the middle and higher income groups. However, the housing needs of Alpine's low and moderate income families require special consideration.

In 1988, mobilehomes comprised 18.0 percent of the housing stock for Alpine. By the year 2010, the stock is projected to increase 29 percent. Even though mobilehomes are recognized as one of the few types of housing that can be made affordable to low and moderate income families, the supply is restricted by resistance from the community due to negative perceptions of the impacts upon existing property values, services and facilities, and community image.

The 1980 census indicates that single-parent families comprised 16.2 percent of the total number of households with children under 18. These families are more likely to have lower incomes, need to be located near schools and day care facilities, and along public transit routes.

Based on current life expectancy information and the number of retired migrants moving into San Diego, an increase in the elderly portion of the population can be expected. Typically, the age of population correlates with income and the need for social services.

The housing needs of the handicapped segment of the population shall be assessed. The needs to be addressed in providing housing for the handicapped and disabled individuals include not only affordability, but also the need for special construction features to provide for access and use according to the particular handicap of the occupant.

Agriculture in San Diego provides approximately 2 percent+ of the total employment for the County. This figure may understate the total number of agriculture workers. It is estimated that undocumented workers account for 34% to 59 percent of the total hired employment in agriculture in the County.

- 1. The housing stock should be monitored at future census counts to assure that an adequate supply of affordable housing is provided to meet the community's needs for price and housing types. [P,R,]
- 2. Support the availability of housing and rehabilitation centers to serve the handicapped/disabled of the Alpine Community. [R]
- 4. Farm employee housing units shall count toward meeting Alpine's fair share responsibility under the Housing Assistance Plan. [R,I]
- 5. Projects receiving density bonuses for providing Senior Citizen Housing shall be designed so as to take into account the special needs of Seniors such as single story construction unless elevators are provided. [R,B]
- 6. Any project designated as Senior Housing and benefiting from such designation by either a density bonus or possible waiver of fees, shall provide special construction features similar to that provided for handicapped persons. [R,B]

4. CIRCULATION

GOAL

ESTABLISH A CIRCULATION SYSTEM OF STREETS AND ROADS WHICH WILL SERVE THE GENERAL CONVENIENCE AND SAFETY OF ALPINE CITIZENS AND ENHANCE THE BEAUTY, QUALITY AND ATMOSPHERE OF THE ALPINE AREA.

<u>FINDINGS</u>

Government Code Section 65302(b) requires a Circulation Element in all city and County General Plans. Sheets 4 and 6 of the County Circulation Element will be amended to incorporate this Community Plan Circulation Element.

- 1. Support timely and adequate public notification and review of all proposed changes in the community circulation system. [T,R,P]
- 2. The appropriate County agency shall provide EIR material on transportation/circulation projects to the official planning group. [T,R,P]
- 3. Encourage the consideration of all feasible alternatives for dealing with congested roads. [T,R,P,DPW]
 - a. Improve the westerly intersection at Arnold Way and Alpine Boulevard or extend Harbison Canyon Road to Alpine Boulevard. [T,R,DPW]
 - b. Provide for an additional access from North Tavern Road to Interstate 8. [T,R,P,DPW]
 - c. Provide for west-serving ramps at East Victoria Drive. [T,P,DPW]
 - d. Possible alternatives to consider:
 - Explore alternatives that would avoid the necessity of widening Alpine Boulevard and preserve the triangle at Alpine Boulevard and Arnold Way. [T,P,DPW]
- 4. Encourage the development of Alpine Boulevard to be consistent with Design Review Guidelines. [T,R]
- 5. Direct the Department of Public Works to strictly enforce County Policies that provide for replacement of all healthy, mature trees, lost during highway maintenance or improvement projects. [DPW,R]

- 6. Encourage the design of new subdivisions, within the Town Center, Country Town Regional category to have secondary access roads. [T,R, DPW]
- 7. Promote the local connection of public residential streets whenever possible and feasible. The purpose being to minimize congestion on designated Circulation Element roads. [T,R,P,DPW]
- 8. The County of San Diego shall utilize transnet funds to initiate a study of the feasibility for the construction of west-serving ramps onto East Victoria Drive. [T,P,DPW]
- 9. The County of San Diego shall utilize Transnet funds to study improvement of circulation access from Harbison Canyon Road to Alpine Boulevard and Interstate 8. [T,P,DPW]
- 10. Road design within the community shall minimize grading and also be compatible with the topography and landscape of the Alpine Area. [T,R,DPW]
- 11. Establish a community network of bikeways, equestrian and pedestrian trails connecting residential areas to schools, recreational facilities and the Country Town. [T,R,P,DPW]
- 12. The Department of Public Works shall incorporate the Alpine bicycle pedestrian routes into the County schedule of improvements for implementation of planned bicycle routes utilizing the priorities outlined in the Community Plan, and to include consideration of using transnet or alternative fundings to implement existing routes. [T,R, ,DPW]
- 13. Promote safe and attractive pedestrian, bicycle, and equestrian crossings at logical points on Circulation Element roads. [T,R,P,DPW]

PROPOSED CIRCULATION ELEMENT

BICYCLE ROUTES

RIDING AND HIKING TRAILS

5. <u>SCENIC HIGHWAY</u>

GOAL

PROMOTE THE EARLY DESIGNATION OF A SCENIC HIGHWAY SYSTEM WHICH WILL PROVIDE ATTRACTIVE AND SCENIC TRAVEL ROUTES WITHIN THE ALPINE PLANNING AREA.

FINDINGS

The Alpine Planning Area is endowed with several attractive travel routes, and steps should be taken to preserve the scenic nature of these routes.

- 1. Encourage the use of open space easements, public ownerships and other means of preserving and enhancing scenic highway corridors. [R,P]
- 2. Support priorities for scenic highway corridors in the Alpine Plan area as follows: Interstate 8, second priority; Lyons Valley Road, third priority; Japatul Road for its intersection with Lyons Valley Road to its intersection with Interstate 8, third priority, pursuant to language of the Scenic Highway Element of the County General Plan. [T,R,P]
- 3. Proposed development within the following scenic view corridors should be done with extreme care to preserve these vistas, i.e., minimize grading, clearing and destruction of natural and topographical features. View corridors are: [T,R,P,DPW]
 - -- From I-8 toward El Capitan Reservoir;
 - -- East and west views of Viejas Mountain from I-8; and
 - From I-8 south along Sweetwater River.

SCENIC HIGHWAYS

6. NOISE

GOAL

TO PROVIDE STANDARDS BY WHICH THE COMMUNITY MAY DETERMINE WHEN NOISE LEVELS ARE IN EXCESS OF WHAT MAY BE CONSIDERED AS DAMAGING AND NOT DESIRABLE.

FINDINGS

San Diego County, like all other urbanizing areas, is experiencing increases in the noise levels in its acoustical environment. This acoustical environment consists of background and ambient noise, and peak noise from transportation and fixed point sources. Depending on the duration of exposure, incrementally higher levels of noise are harmful.

The purpose of the Noise Element is to prescribe programs aimed at reducing adverse noise levels in the County by adopting policies which will further improve planning, building, and development practices. This document is meant to supplement and amend the adopted Countywide Noise Element only for the Alpine Plan area.

- 1. Encourage land use and circulation patterns which will minimize noise in residential neighborhoods. [T, ,P]
- 2. Measures to mitigate any significant noise impacts on the community shall be considered with any discretionary land use decisions. R,P]
- Encourage the strict enforcement of requirements for noise buffering devices on off-road vehicles. [R]

7. PUBLIC FACILITIES AND SERVICES

GOAL

- 1. PROVIDE WAYS IN WHICH LAND USE DECISIONS MAY BE MADE WHICH ARE CONSISTENT WITH THE COMMUNITY GOAL OF ASSURING TIMELY AND QUALITY SERVICE TO THE AREA.
- 2. DESCRIBE THE PRESENT STATUS OF FACILITIES AND SERVICES IN THE ALPINE PLANNING AREA AND PROJECT ITS FUTURE NEEDS AND AVAILABILITY.

<u>FINDINGS</u>

Public facilities and services in Alpine are provided by a number of agencies, both public and private. Some utilities are maintained by the citizens themselves (individual wells and septic systems). Because of the distance from Alpine to the more traditional urbanized areas, the availability of services is of major concern to the community and should have an impact on land use decisions.

WATER - FINDINGS

Most of the central area of Alpine is serviced by Padre Dam Municipal Water District. There is sufficient water to serve the existing population. Community concerns include the following:

- 1. Because of the pumping requirements to Alpine and the length of delivery, water is relatively expensive for the consumer.
- 2. Water quality and availability is a major concern to the community.
- 3. Conditions in Northern California and Arizona, as well as drought conditions in Southern California, affect the availability and price of water.
- 4. The areas which depend on groundwater are significantly affected by climatic and geological conditions.
- 5. Intensification of land uses may have a negative impact on water service and availability.
- 6. There may be a negative impact on groundwater if development is not consistent with Board of Supervisors' Policy I-77.

SCHOOLS - FINDINGS

Most students in the Alpine Area attend schools within the Alpine Union School District, and the Grossmont Union High School District.

Because of rapid growth of the area, many of the students in the Alpine Union School District attend school in temporary facilities. There are presently two permanent schools in the District and a third school should be open by 1990. By the year 2000, that number is expected to be eight or nine schools. Discretionary land use decisions may further impact the District's ability to provide adequate and timely educational facilities and therefore may impact the quality of education to the children. The District, as a service agency, has a responsibility to educate all the children, and is allowed to make recommendations on Tentative Maps per Section 66453 of the State Map Act. As a concerned community it is the community and planning group's responsibility to consider recommendations by the Alpine Union School District and Grossmont Union High school District in conjunction with land use decisions.

SEWER - FINDINGS

A significant portion of the lands within the boundaries of the Sanitation District are not currently being served, although property owners have paid annexation fees and taxes.

The availability of sewer service to the community may vary depending on legal entitlement, ability to deliver liquid waste, treatment capacity, and the method of determining legal entitlement which may be monitored by EDU reports pursuant to Board of Supervisors' Policy I-106.

Major annexations and extensions of service areas have been granted over the past several years, by the Alpine Sanitation District and LAFCO.

Permanent and interim solutions which may include secondary treatment of sewage, the expansion of the Mission Gorge Trunk line, flow equalization and reclamation are short and long range plans, some of which may be in place during the period of the Plan.

- Any extensions of facilities and services to new developments should be borne by new developments so as to not affect the cost or quality of services to the community. [GEN,F,R]
- 2. Facilities Service Agreements should only be granted when public agencies can reasonably conclude that quality services on a permanent basis will be available at the time of project completion. [R,F]
- 3. As a rule, more intensive, urbanizing land uses may only be considered for those areas which are within the Country Town Regional Category and the Alpine Sanitation District. [R,P]
- 4. Local agencies shall conform to the Plan, and not extend service boundaries to create pockets of urbanized land uses. [R,P]
- 5. Water conservation measures are strongly encouraged for both public and private developments. [GEN,R,DPW]
- 6. Whenever possible, developments shall use dual water systems for the purpose of using reclaimed water for irrigation. [R]
- 7. On an on-going basis, public agencies shall consider the cumulative impacts of land use decisions on facilities and services. [GEN,R,P,DPW]
- 8. Small waste water treatment plants are only acceptable under the conditions that they comply with County policies and ordinances in effect at the time and: [DPW,P]
 - a. Create no negative impacts on surrounding areas.
 - b. They can be managed in a manner consistent with law and County standards.
 - c. No more intensive land uses than allowed by the plan are generated.
- 9. The Alpine Sanitation District boundary is meant to coincide with the Country Town boundary. The boundaries of the Sanitation District beyond the Country Town boundaries will generally be discouraged except in cases requiring special consideration for public health or safety.

 [R,P,DPW]

- Land use decisions shall be considered on the basis of their impacts on the quality and availability of services to the Alpine Area and the entire County. [R,P]
- 11. Boundary extensions of the Alpine Sanitation District beyond the Country Town are considered urbanizing and not consistent with the primary goals of maintaining the rural character of the community. [R,P,DPW]
- 12. The County shall monitor, in conjunction with Padre Dam Municipal Water District, the long range impacts of discretionary land use decisions on water service to Alpine. [R,F]
- 13. Land use decisions shall take into consideration the ability of the Alpine Union and other school districts to provide quality service to the community. Impacts on the long range plan of the Districts shall be considered. [R,P,F]
- 14. The Uniform Sewer Ordinance, as adopted by the Board of Supervisors, shall be used to establish available sewer capacity and to evaluate impacts of land use decisions on the Alpine Sanitation District and its ability to provide service. [R,DPW]
- 15. Any land use decisions based on temporary or short range availability of any facility shall also be considered in terms of their cumulative impacts. [R, F]
- 16. Sewage pumping stations should be constructed and located so as to avoid environmental contamination. [R,P,DPW]
- 17. Future school sites should be located so as to support the concept of neighborhood schools wherever possible. [R,P,F]

8. <u>SAFETY</u>

GOALS

PROMOTE THE ESTABLISHMENT OF EMERGENCY PROCEDURES AND PREVENTATIVE MEASURES TO MINIMIZE DAMAGE FROM FIRE, GEOLOGIC HAZARDS, OR CRIME OCCURRENCE, AND HAZARDOUS SUBSTANCES.

FINDINGS

Because of the unique topography of Alpine and the distance to urban centers, there are a number of aspects of safety which are significant and of particular concern to the community.

- 1. Encourage the establishment of a community fuel management and fire safety program in conjunction with appropriate existing public agencies. [GEN,F]
- 2. Direct the appropriate County agency to seek the establishment of a joint fuel fire management and fire protection capability in conjunction with the Alpine Fire Protection District, California Division of Forestry and the National Forest Service. [F]
- 3. Direct the appropriate County agency to require an acceptable level of fire protection for all approved development through appropriate discretionary permit processes. [R]
- 4. Agencies reviewing site designs and landscaping plans shall inform developers of fire preventive development practices and fire resistant plant types. [R.B]
- 5. Agencies responsible for the review of Environmental Impact Reports shall treat fire hazard in Alpine as a serious and significant environmental consideration. [R,P]
- 6. Encourage the adequate inspection and maintenance of all utilities which could pose a hazard to the Community. [GEN,R]
- 7. Request those County departments which provide or review the installation of utilities to report on potential programs to improve the safety of potentially hazardous facilities. [GEN,R]
- 8. Promote expansion of fire, police and emergency health or other services as needed. [GEN]
- 9. The County will encourage the commitment of new development to road standards which allow clear visibility and adequate vehicular access. [R,T,DPW]

- 10. Isolated seismic hazards should be identified during project-level analysis on discretionary projects. [R]
- 11. Direct the appropriate County agency to identify the existence of minor faults, deeply weathered slopes, and/or adverse rock fracturing conditions occurring on any property which is subject to a discretionary permit application, and to assess the potential for seismic hazards caused by such faults, weatherings or fracturing. [R,P]

9. CONSERVATION

GOAL

- 1. PROMOTE THE WELL-PLANNED MANAGEMENT OF ALL VALUABLE RESOURCES, NATURAL AND MAN-MADE, AND PREVENT THE DESTRUCTION AND WASTEFUL EXPLOITATION OF NATURAL RESOURCES, WHERE FEASIBLE.
- 2. PROMOTE TREE PLANTING TO ABSORB THE INCREASINGLY UNBALANCED AMOUNTS OF CARBON DIOXIDE IN THE ATMOSPHERE.

FINDINGS

The Conservation Element identifies and describes the natural resources and conservation issues pertinent to the Alpine Planning Area. The element should be viewed in conjunction with the other elements of the Alpine Community Plan as well as the Countywide Conservation Element for the comprehensive treatment of environmental resources in the Alpine Planning Area. The resources involved include vegetation and wildlife, soil, water and air quality, dark sky, and cultural resources.

Resource Conservation Areas (RCA) are localities identified as worthy of special efforts to protect important natural resources. Delineation of an RCA does not in itself imply any specific form of land use control or acquisition, nor does the RCA Map overlay change the underlying land use designation of the Community Plan; rather the overlay will act to modify or guide the application of that category.

It is the intent of the Resource Conservation Area Overlay to identify valuable resources. This may be accomplished by any of a number of actions, depending on specific situations, including: public acquisition, establishment of open space easements, application for special land use controls such as the proposed Sensitive Lands Ordinance, incorporating special design into Subdivision Maps or Specific Plans, and by community education and inclusion in conservation issues.

RCAs for the Alpine Area are delineated in Appendix K of the Conservation Element of the San Diego County General Plan. Threatened wildlife species, and rare and endangered plant species are listed in Appendices C and D respectively, of the San Diego County General Plan, Conservation Element.

The most significant conservation issue at present is global warming caused by excessive levels of carbon dioxide in the atmosphere. If unmitigated, the unnatural condition threatens devastating consequences on the delicate balance of biological interactions that make life possible. The best information now available suggests, as effective mitigation, a reduction in the use of fossil fuels, reducing deforestation, and ambitious programs to plant trees.

RCAS

POLICIES AND RECOMMENDATIONS

- 1. Encourage the protection and conservation of unique resources in the Alpine Planning Area. [R,P]
- 2. Important plant, animal, mineral, water, cultural and aesthetic resources in the Alpine Plan area shall be protected through utilization of the Resource Conservation Area designations and appropriate land usage. [R,P]
- 3. Agencies regulating environmental reports and analyses required by the California Environmental Quality Act (CEQA) may require supplemental studies for projects with land located in RCAs if necessary. [R,P]
- 4. Promote conservation education in the community and the schools. [GEN]
- 5. Create in subcommittee a Conservation Manual for the Alpine Area, to include such topics as: [P]
 - o Recycling;
 - o Plant species adapted to Alpine climate;
 - o Erosion control;
 - o Water conservation:
 - Mineral resources.

This manual to be a reference for the Alpine Conservation Element, and advisory only.

- 6. Utilize all measures to preserve rare, threatened, or endangered plant life; including on-site protection through open space easement. Off-site propagation for reintroduction of suitable habitat to be coordinated by the Conservation Subcommittee. [R,P]
- 7. Protect the rare Engleman Oak wherever possible. [R,P]
- 8. Promote the planting of trees with an emphasis on species with maximum respiration rates. In non-irrigated areas use drought tolerant species such as Tecate Cypress, Cuyamaca Cypress, Incense Cedar, Knobcone Pine, Torrey Pine, Jeffery Pine, Lakeside Lilac, and Evergreen Ash. [R,P]

- 9. In reviewing discretionary permits, special attention shall be given to oak trees and boulder outcroppings. [R]
- 10. Request that County explore incentives and tax breaks for planting trees. [GEN]
- 11. Preserve Riparian woodland as an important component of habitat for wildlife, and as a necessary corridor of movement between different ecosystems, essential to the viability of wildlife populations. [R]
- 12. Wherever possible, the character of ridgelines shall be preserved. This policy shall not exclude two story structures. However, project design shall minimize visual impacts. [R,P]
- 13. Encourage the effective implementation of the Grading Ordinance as related to maintenance of revegetated slopes and enforcement of permit requirements. [R,P]
- 14. Encourage the establishment of a brush management program in conjunction with other public agencies to reduce wildfire hazard. [R,P]
- 15. Protect surface and groundwater supplies from pollution. [W]
- 16. Support strict controls over proposed discretionary land uses to ensure that development proposals in areas not served by imported water are consistent with the long-term availability of local groundwater resources and the County Groundwater Policy I-77. [R,W]
- 17. Development in Alpine which requires a discretionary permit shall be consistent with long-term groundwater availability as determined through the application of Policy I-77 and the Average Annual Precipitation Map for the County. [R,W]
- 18. Encourage the use of reclaimed water for agriculture, irrigation, recreation, industry, and other appropriate usages. [R,W]
- 19. Conserve water and biological resources of El Capitan Reservoir, Loveland Reservoir, and other water bodies and streams by utilization of Resource Conservation Area designations. Waste water discharge into water shall be controlled. (See the following areas on the Resource Conservation Areas Map: #1, El Capitan Reservoir; #2, Riparian area in Peutz Valley; #3 and #4, riparian areas in the Town Center; #7, eastern portions of Viejas Creek; #8, Sweetwater River Canyon, #9 and #10, the Loveland Reservoir area; and #11, the Pine Valley Creek region. [R,P]

- 20. Request the County encourage the use of greywater for irrigation as soon as possible. [R,W]
- 21. Encourage new development to install dual water disposal systems so greywater can be utilized for irrigation. [R,W]
- 22. Request the County cease the use of herbicides in the Alpine Planning Area, particularly in the proximity of El Capitan and Loveland Reservoirs, and their tributaries. [W,DA]
- 23. Support strict controls over air pollutants. [DHS,R]
- 24. Support the Regional Air Quality Standards (RAQS). [DHS,R]
- 25. Promote the use of alternate and renewable, non-polluting energy system. [R]
- 26. Support the immediate development of standards for strict controls over light pollution to preserve the dark night sky characteristics of Alpine. [R,P]
- 27. Effectuate controls over light pollution through implementation of Action Programs 1.1 through 1.4 in the Conservation Element of the County General Plan. [R,P]
- 28. Provide an adequate current inventory of significant historical landmarks. [R,P]
- 29. Ask that the County of San Diego cooperate with other jurisdictions for trading and otherwise negotiating land transfers to consolidate holdings for historical preservation. [GEN,P]

10. OPEN SPACE

GOAL

PROVIDE A SYSTEM OF OPEN SPACE THAT PRESERVES THE UNIQUE NATURAL ELEMENTS OF THE COMMUNITY, RETAIN AND EXTENDS AREAS IN OPEN SPACE THAT ARE RECOGNIZED AS VALUABLE FOR CONSERVATION OF RESOURCES, APPROPRIATE OPEN SPACES USES AND FOR PUBLIC HEALTH AND SAFETY. THESE AREAS, ALONG WITH AREAS WHICH ARE INAPPROPRIATE FOR URBANIZATION OR REQUIRED AS BUFFERS FOR URBAN DEVELOPMENT, SHALL HARMONIZE WITH AND HELP INTEGRATE THE CONSERVATION AND RECREATION ELEMENTS, CREATING A WELL BALANCED COMMUNITY OF NATURAL PLANT AND ANIMAL HABITAT AND HUMANS ALIKE.

FINDINGS

The Open Space Element is not intended, and shall not be construed, as authorizing the County to exercise its power to adopt, amend or repeal an open space zoning ordinance in a manner which will take or damage private property for public use without payment for just compensation therefor. This Plan is not intended to increase or decrease the rights of any owner of property under the Constitution of the State of California or of the United States.

Open space is an outstanding characteristic of Alpine as a community and along with the uses and pleasures it affords, comprises the "rural atmosphere" which Alpine residents wish to preserve.

The Open Space Element is prepared under California Government Code Section 65560 for the purpose of identification, description and preservation of open space area in the Alpine Community Plan.

The citizens of Alpine appreciate the preservation of the natural features of the land and historical landmarks as extremely important. Alpine is unique in many respects and many opportunities remain to preserve the topography, major streambeds, ridgelines and historical sites of our area.

There are already areas of open space which have been dedicated as open space easements, agricultural preserves, lakes, Indian Reservation, utility easements and trail easements, as well as the dominate presence of the Cleveland National Forest. Formulation of Sensitive Resource Special Area Regulations can provide protection for stream beds, steep slopes, mountains and other natural and unique formations.

Special care should be taken to maintain open space corridors that connect larger permanent open space uses such as parks. Cutting a streambed off from the greater open space system can inhibit migration opportunities and cause existing habitat to gradually diminish in viability.

POLICIES AND RECOMMENDATIONS

- 1. Encourage the development and preservation of a system of open space for wildlife corridors linking residential areas to permanent open space in the Cleveland National Forest, and nearby lakes and wildlife preservation areas. [DPR,R,P]
- 2. Integrate open space areas in private developments to maximize a functional open space/recreation and wildlife management system. [DPR,R]
- 3. Incorporation of open space areas as integral parts of project site designs, preserving environmental resources, providing recreation for residents, and buffers to maintain neighborhood identities. [P,R]
- 4. Ask that the County of San Diego cooperate with other jurisdictions for trading and otherwise negotiating land transfers to consolidate holdings for conservation and recreational uses. [DPR,P]
- 5. Incoprorate, wherever feasible, publicly owned land into a functional recreation/open space system. [DPR,P,R]
- 6. Encourage preservation of riparian habitat in corridors that connect larger habitats. [P,R]
- 7. Whenever channelization is necessary to protect existing structures, only natural materials shall be used for bank protection except at road crossings, and even then natural materials should be given preference to enhance the visual impact. [DPW,R]
- 8. Floodplains and watercourses in proposed developments should be protected. [DPW,R]
- 9. Encourage the consolidation of open space easements to preserve resources lands owned by public agencies or in open space areas. [DPR,P,R]
- 10. When acquiring open space or reviewing the proposals of the U.S. Forest Service pertinent to federal ownerships and acquisitions in the Alpine plan area, attempts should be made to consolidate open space holdings. [DPR,P]
- 11. When practical, adjacent residential development should locate their peripheral open space areas next to each other in order to maximize the beneficial effect provided by such a use. [R]

- 12. Enhance health and safety and conserve natural resources through the preservation of open space. [GEN,R]
- 13. Provide recreational opportunities through the preservation of open space areas. [DPR,R]
- 14. Preserve and encourage publicly and privately owned open space easements. [P,]
- 15. Explore, in subcommittee, all funding sources for acquisition, upkeep and protection of open space/recreation preserves. [DPR,P]

11. RECREATION

GOAL

- 1. SUPPORT THE ESTABLISHMENT OF A BALANCED SYSTEM OF BOTH NATURAL AND IMPROVED PARKS WITH RECREATIONAL FACILITIES AND SERVICES WHICH WILL INCORPORATE OUTSTANDING NATURAL FEATURES FOR RECREATIONAL OPPORTUNITIES, ENRICH THE LIVES OF ALPINE RESIDENTS, AND MEET THE NEEDS OF THE COMMUNITY.
- 2. TO ENCOURAGE RECREATIONAL USES WHICH ARE COMPATIBLE AND DO NOT INTERFERE WITH THE THE SAFETY AND TRANQUILITY OF PRIVATE RESIDENCES

FINDINGS

The Alpine Planning Area contains large acreages of public lands, much of which are available for public recreational uses. The Planning Area contains approximately 155,000 acres of the Descanso Ranger District of the Cleveland National Forest Lands. The Alpine Community Center owns and maintains a picnic and play area open to the public.

Existing Park Facilities

Alpine Community Center

This facility is comprised of more than seven acres of public local park owned by the Alpine Community Center, Inc., adjacent to Alpine Elementary School. This is a current project to rehabilitate part of the existing park. When completed the recreational facilities will include: ballfields, play equipment, picnic areas, restrooms, parking and open spaces. The Alpine Community Center, Inc., is a nonprofit organization that will operate and maintain these facilities as provided by a Joint Powers agreement with the County.

Future Park Facilities

Joan MacQueen Middle School/Shadow Hills School

This is a local park site proposed for development at the Joan Macqueen/Shadow Hills Schools on Harbison Canyon Road for approximately six acres of park land. This project will be coordinated with the existing school facilities by establishing a Joint Powers agreement for the administration and maintenance of the recreation facilities.

RECREATION PLAN

School Site/Park at Tavern Road

This is a park site proposed for acquisition and development adjacent to a new proposed school site on Tavern Road for approximately three acres of park land. This project will also need to be coordinated with the proposed new school facilities by establishing a Joint Powers Agreement for its administration and maintenance.

STANDARDS

The County General Plan Recreation Element recommends the standard of 15 acres of local park land and 15 acres of regional park land for every 1,000 persons. This standard translates into an unmet demand for the Alpine Planning Area of 127 acres of local park lands in 1989 and 224 acres in 2010.

The regional park facilities of the Cleveland National Forest lands are considered to be sufficient to meet demands of regional park lands through the year 2010.

POLICIES AND RECOMMENDATIONS

- 1. Complete the development of the Alpine community center to serve as a social focal point and activity center. [DPR,P]
- 2. Establish priorities and encourage the early identification and acquisition of local park sites in order to minimize public costs. [DPR,P,R]
- 3. Acquire parkland to develop neighborhood parks to the extent that funds are available. [DPR,R]
- 4. Support measures that will make available for public recreational use, land around the Loveland reservoir and El Capitan Reservoir. [DPR,R]
- 5. Coordinate with the City of San Diego to maximize the public recreational activities of El Capitan Reservoir. [DPR,R]
- 6. Prior to the expenditure of Park Lands Dedication Ordinance (PLDO) funds of local park development in the Alpine Planning Area, a funding agency, a community services district or other taxing agency or nonprofit organization must be identified for local park maintenance and operation services. [DPR,R]

- 7. Development of local park and recreation facilities will continue to be coordinated with local school facilities by establishing joint powers agreements to promote joint development operation and maintenance. [DPR,R]
- 8. Direct the Department of Parks and Recreation to coordinate with USDA Cleveland National Forest to optimize the use of the regional park facilities available in the Alpine Planning Area. [DPR,R,P]
- 9. The County will assist the community to implement a local park acquisition program which will use all possible acquisition and funding mechanisms. [DPR,R,P]
- 10. Encourage the acquisition and development of park lands which will protect outstanding scenic and riparian areas, cultural, historical and biological resources. [DPR,R,P]
- 11. Encourage the utilization of all potential sources of funding and aid that will improve the viability of youth recreational facilities and educational activities of all age groups. [DPR,R]
- 12. The community shall include a site for housing historic structures and artifacts if feasible. [DPR]
- 13. No public recreational off-road vehicle use area shall be designated for the Alpine Community Plan area due to fire hazard and environmental sensitivity. [DPR]

POLICY CODE EXPLANATION

The responsibility for carrying out the policies of this community/subregional plan does not lie solely with the Department of Planning and Land Use (DPLU). The cooperation of private property owners, developers, decision-makers and numerous other entities both public and private is necessary to make these policies successful.

A code has been placed to the right of each policy in the plan text which identifies it with the County department or the sub-departmental section of the Department of Planning and Land Use which would be most likely to take the lead in carrying out the policy (see below). In addition, there is a category for those policies that are of general concern to all persons or groups that might be involved in development or plan implementation.

This approach can make detailed information regarding policies easier to locate and it can aid staff in charting the progress of the plan.

CODE

GEN DPW DPR DHS DA DPLU	Depar Depar Depar Depar	of General Application tment of Public Works tment of Parks and Recreation tment of Health Services tment of Agriculture tment of Planning and Land Use
F	- Depai	Facilities Planning
E	_	Economics and Demographics
Pr	_	Process Simplification
G	_	Graphics Section
W	_	Water Section
S	-	Systems Coordination and Data Processing
T	-	Transportation Planning Section
1	-	Plan Implementation Section
Sp	-	Special Projects Section
P	-	Plan Development Section
R	-	Regulatory Division
В	-	Building Codes Enforcement
Z	-	Zoning Codes Enforcement
Н	-	Housing Section
Sh	-	Sheriff's Department

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